Domestic Security Committee

Wednesday, September 14, 2005
2:00 PM
12 House Office Building

Action Packet

Allan G. Bense
Speaker

Sandra "Sandy" Adams
Chair

COMMITTEE MEETING REPORT
Domestic Security Committee
9/14/2005 2:00:00PM

Location: 12 HOB

(AMENDED)

Attendance:

	Present	Absent	Excused
Sandra Adams (Chair)	X		
Mary Brandenburg			X
Dan Gelber	X		
Gayle Harrell	X		
Carlos Lopez-Cantera	X		
Dave Murzin	X		
Ari Porth	X		
Everett Rice	X		
Priscilla Taylor	X		
Totals:	**8**	**0**	**1**

Location: 12 HOB   **(AMENDED)**

Other Business Appearance:

TWIC
Jim Kneeland, Director DDL PMO (State Employee) - Information Only
2900 Apalachee Pkwy.
Tallahassee Florida
Phone: 414-1993

TWIC
Phillip Abraira, Executive Director - Information Only
Florida Trucking AssOC.
E. College Ave.
Tallahassee Florida 32301

COMMITTEE MEETING REPORT
Domestic Security Committee
9/14/2005   2:00:00PM

Location: 12 HOB

Summary: No Bills Considered

TWIC/FUPAC

Transportation Workers identification Card
Florida Uniform Port Access Credential

TWIC/FUPAC Plan
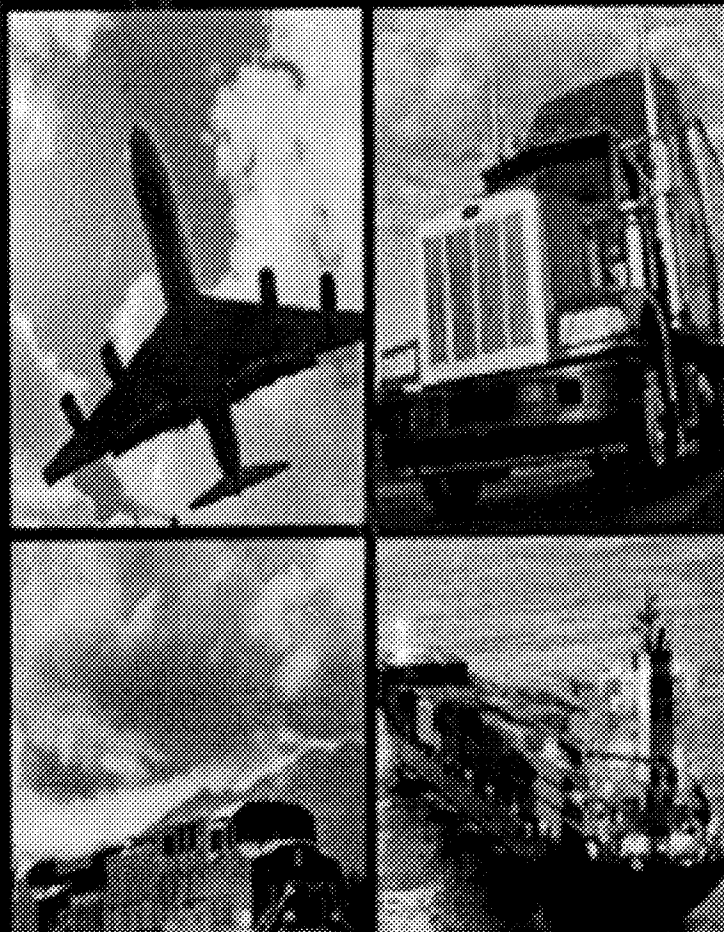
Agenda

1) Brief History

2) Concerns

3) Current Project Status

4) Recommended Process

5) Implementation Status

6) Issues

7) Strategy

8) Timing

9) Fees

10) Questions

History Highlights

1. **Signed MOA in February 2004**

2. **TSA claimed to deliver system in May 2005 but we couldn't test because they couldn't print cards**
   - **Our test indicated a 40 minute enrollment time**

3. **Meeting on 6/28/05 in Jacksonville – Told by TSA that we could now print cards in Corbin but no funding**

4. **Meeting in Governors office on 7/27/05 – Told will get back to us**

5. **Meeting in Port Everglades on 8/25/05 – Offer extended to Florida:**
   1. **Florida does enrollment**
   2. **Florida captures all data**
   3. **Florida gives record to TSA**
   4. **TSA does security threat analysis**
   5. **TSA prints card in Corbin, Ky at a price of $10 per card**

Original MOA Design

Port Access Control Infrastructure
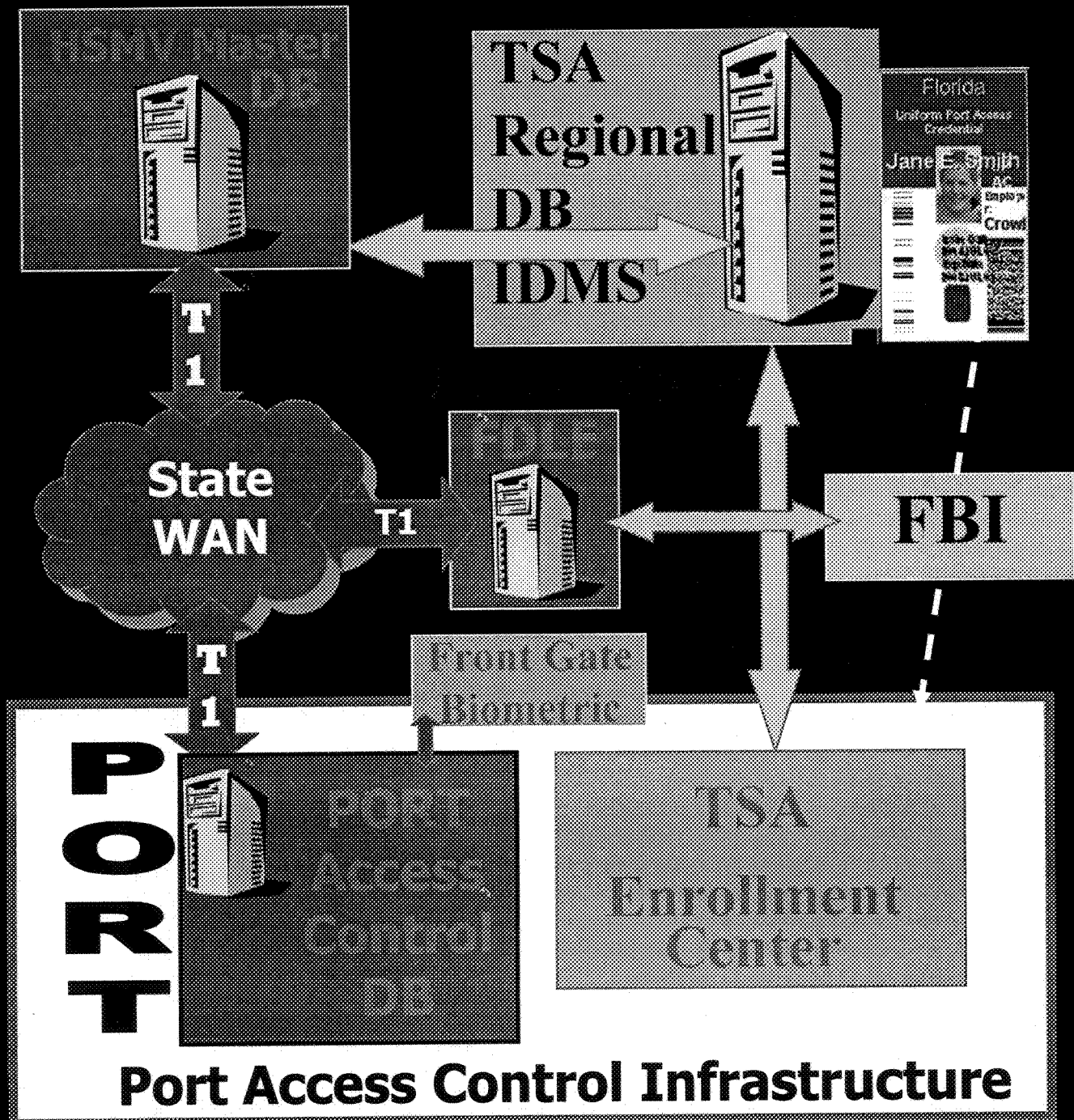
Green = TSA
Red = HSMV
White = Port
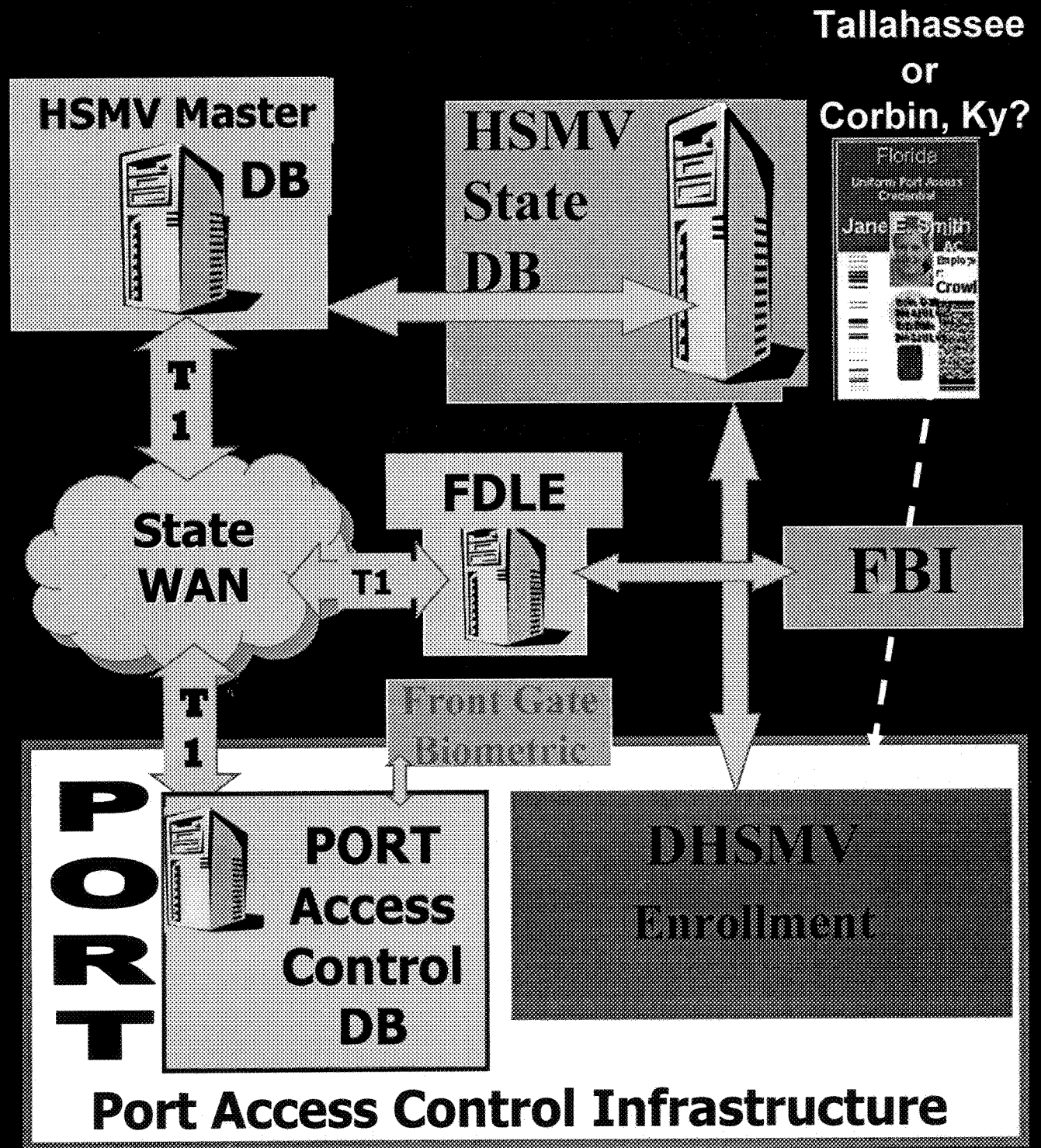
Problems with Implementation
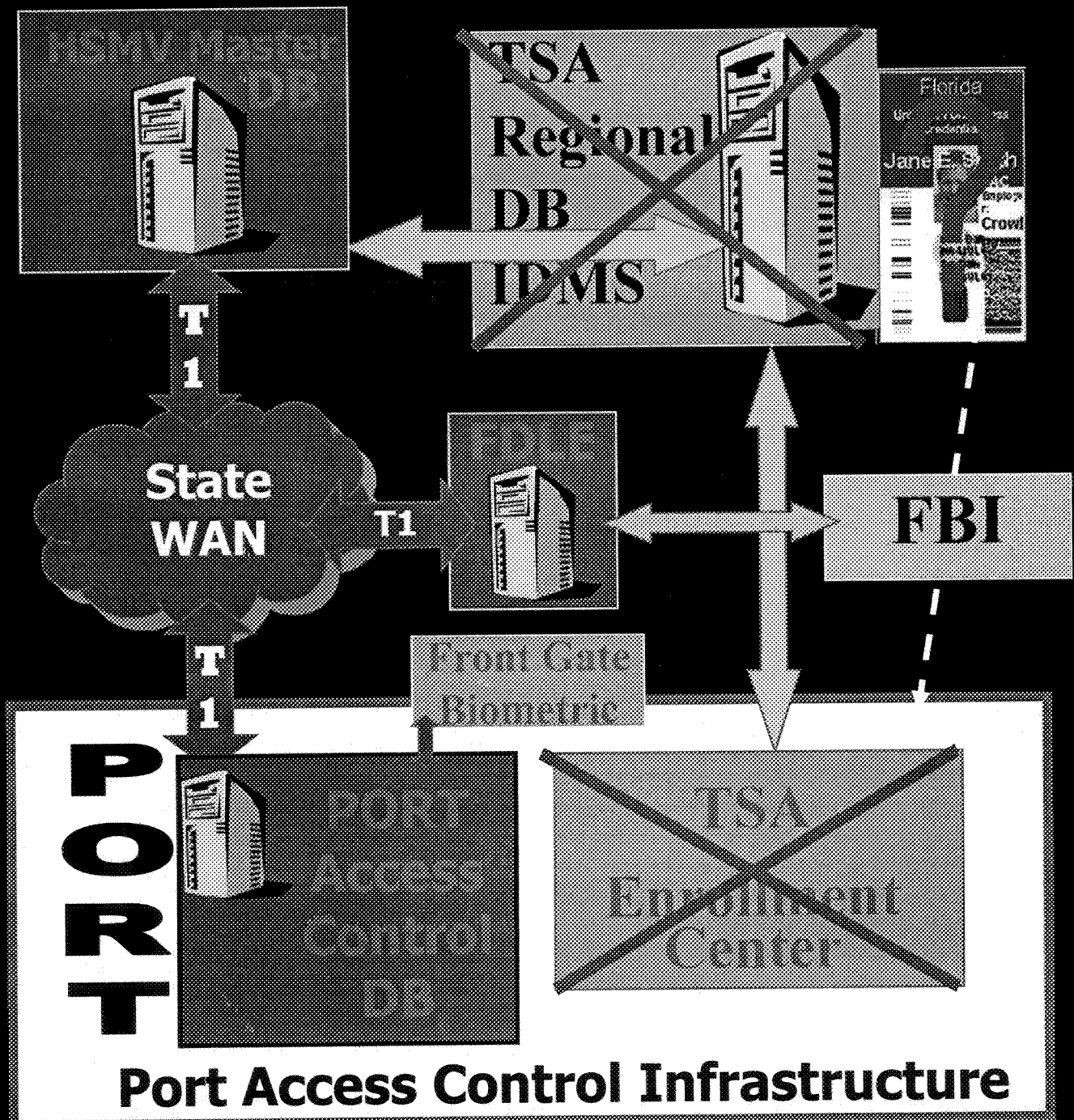
Green = TSA

Red = HSMV

White = Port

Recommended FUPAC Process

Project Concerns

1. TSA has demonstrated an inability to implement the TWIC credentialing system over the past 14 months;

2. If HSMV agrees to continue to partner with TSA then Florida will be relying on TSA to print a credential in a reasonable time frame (a reasonable time-frame is 96 hours from the notification to print until the credential is received at the seaport enrollment office); Today, that seems unlikely;

3. If HSMV performs a full FUPAC implementation and does not partner with TSA at this time, Florida could obviate the potential to implement the TWIC at a later time by implementing a state issued TWIC credential using the TSA GIS Standard; and

4. This would allow the use of a legacy approach (send a file of existing cardholders to TSA once full TWIC implementation occurs) so that Florida will not have to implement again under a federal mandate.

Current Status

1. **Stalemate with TSA**

   For several months a stalemate has existed in the implementation of the TWIC project in Florida due to TSA's assertion that existing budget would not allow sustainment of the TWIC implementation in Florida beyond October 31, 2005...However, you can't sustain what doesn't exist

2. **Governor Bush has intervened in a letter to TSA Director Edmund Hawley**

3. **Meetings with TSA**

   Florida officials have met in face-to-face meetings with senior TSA officials, including a recent meeting at the Governor's Office and at Port Everglades on 8/25/05 and a proposal was proffered

4. **Offer is being analyzed**

   HSMV is reviewing the proposal and will have additional dialogue with TSA; however, HSMV is also moving forward to implement its "Fail Safe" plan to issue a FUPAC that conforms to the GIS (Gov't Interoperability Standards) as required in s 311.125, Florida Statutes.

Some Options

1. **Stay with TSA and print Credentials in Corbin**

2. **Issue FUPAC on our own**

3. **Stay with DHS and request program be moved to JOIC (original architects of MOA)**

Comments

1. **Regardless of whether or not TSA continues in the Florida partnership; Florida will have a uniform port access credential and access control system in the very near future;**

2. **Within 30 days, either a redefined TSA/State partnership will be implemented, Or, HSMV will move forward with a full operational test of the FUPAC;**

3. **Thereafter, seaports will be systematically brought on line with the FUPAC in a relative short period of time.**

Florida is poised and ready to implement a credentialing system and turn on the FUPAC
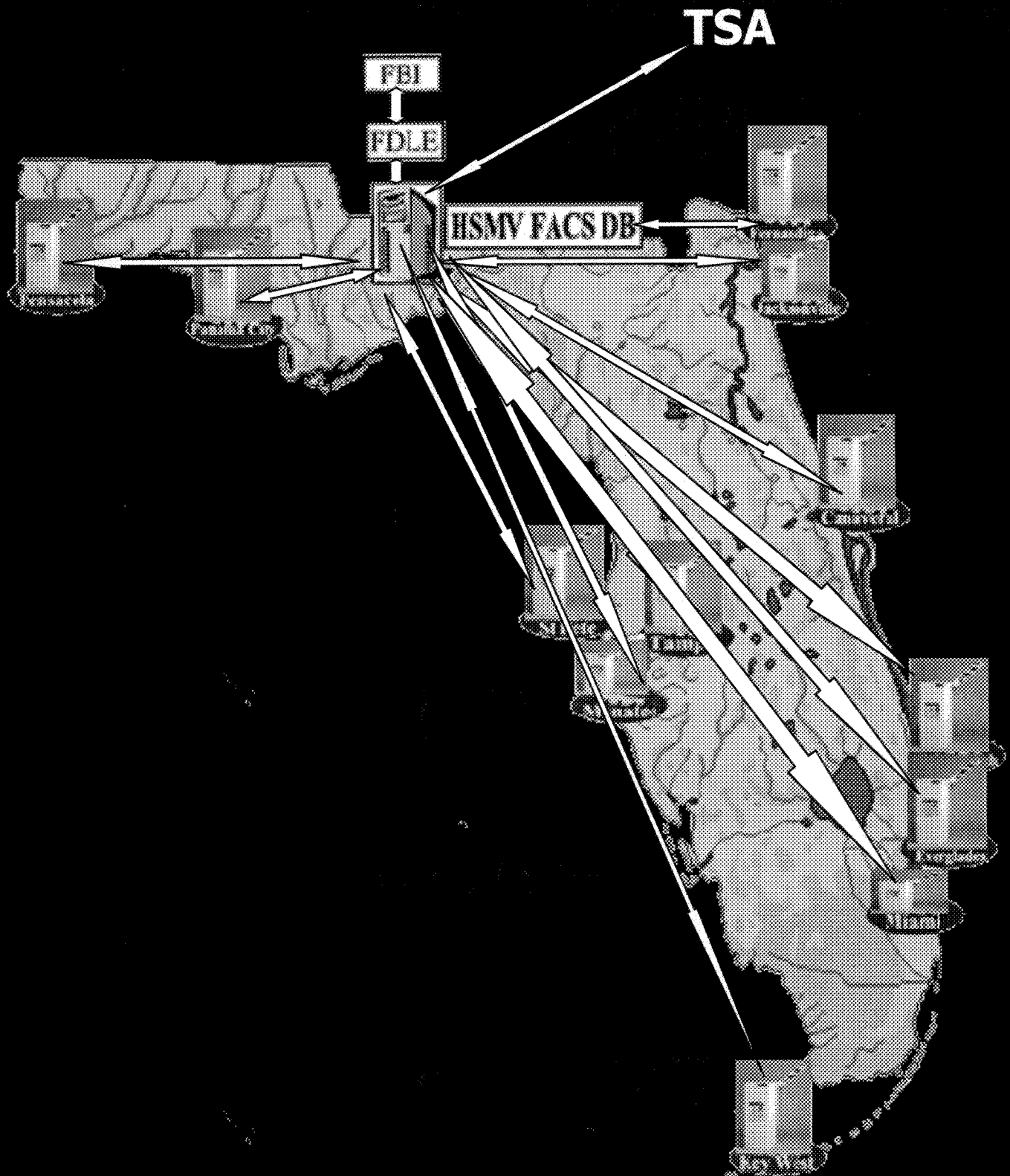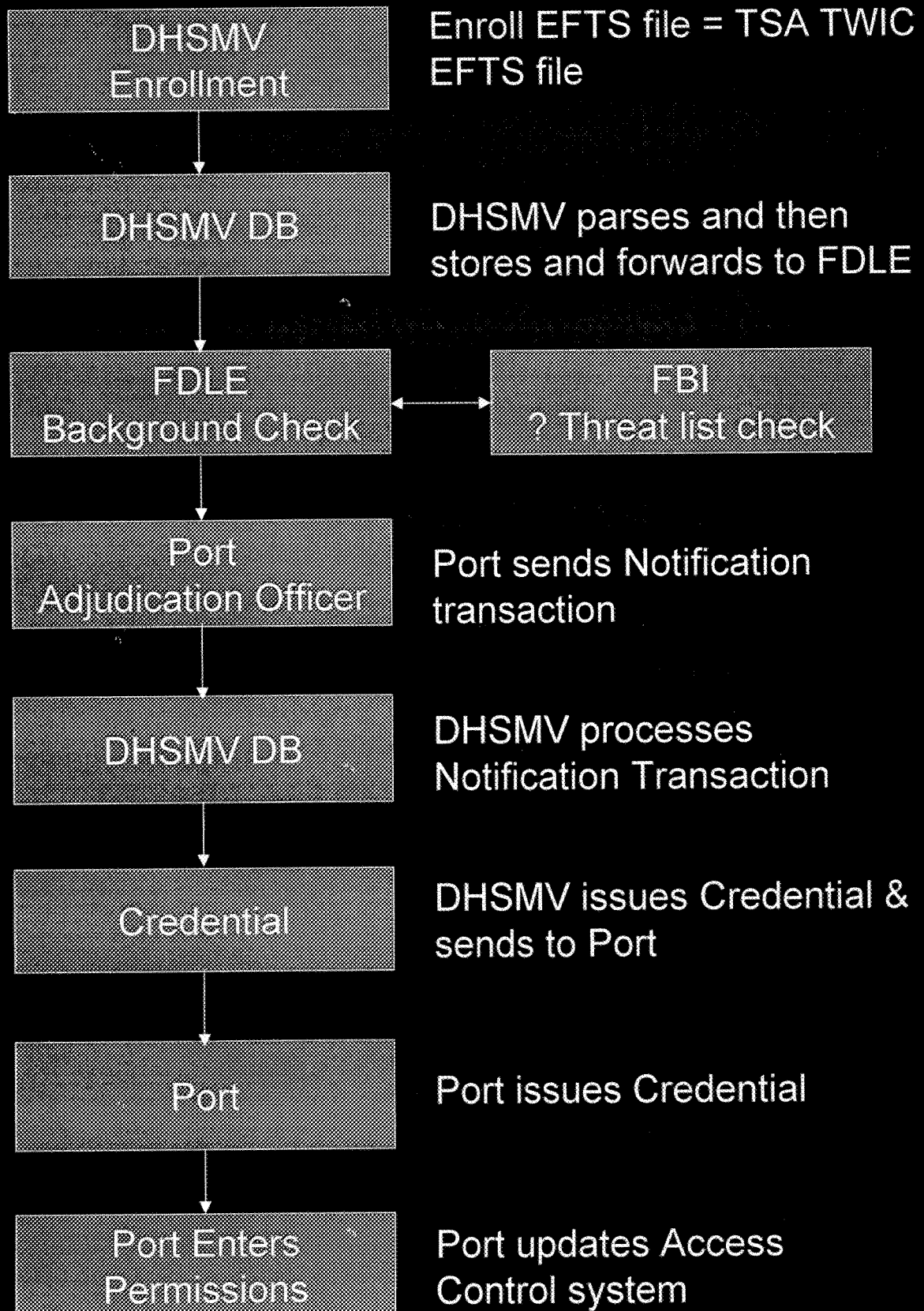
Recommended FUPAC Process
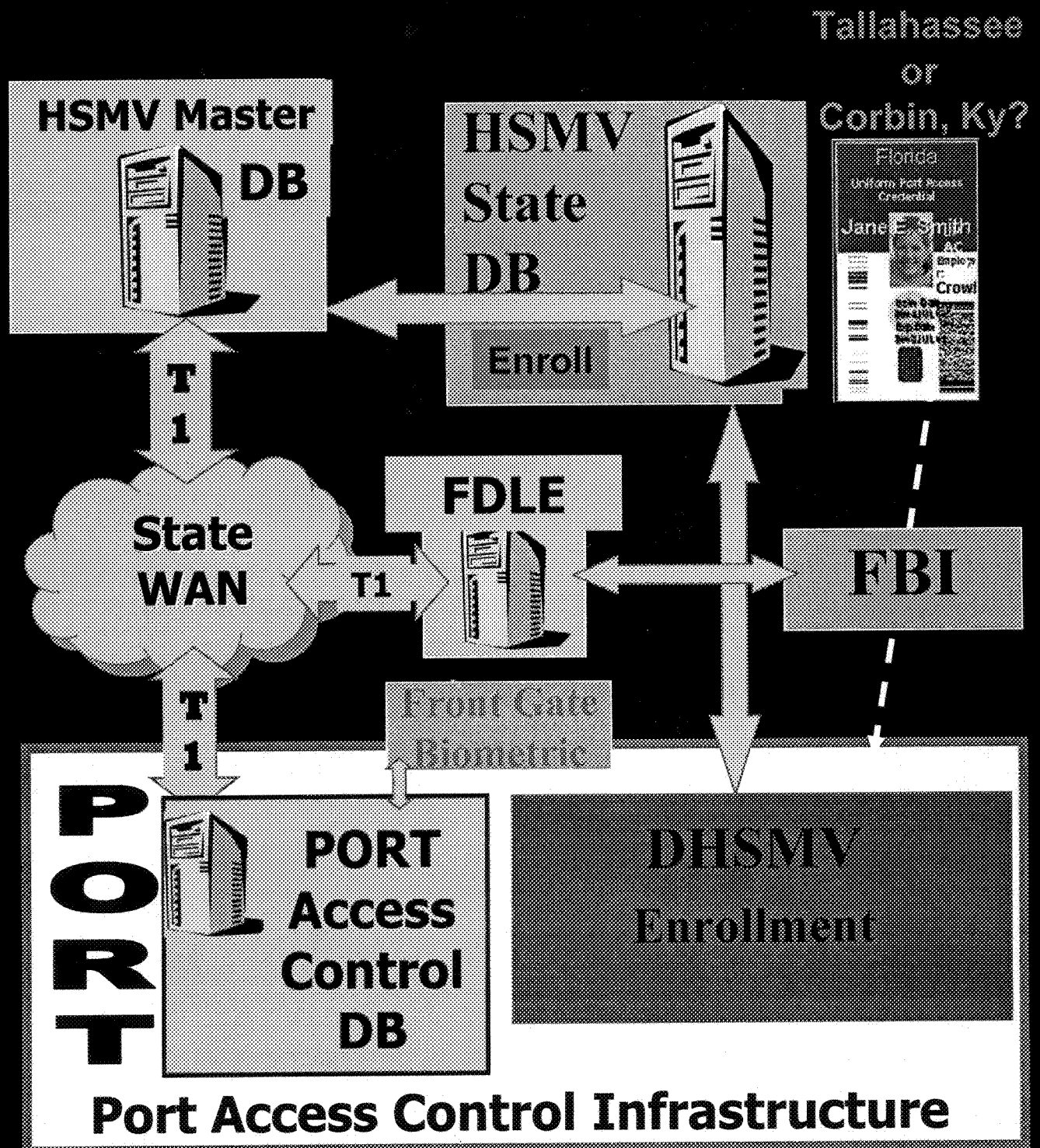
Implementation Status

1. Communications are in place

2. Access Control Systems are in place

3. Biometric Reader contract was awarded

4. New Design in negotiation

5. Enrollment system needs to be enhanced

6. Infrastructure needs work in some ports

Access Control Infrastructure
Completed

TSA

FBI

FDLE

HSMV FACS DB

New FUPAC Process

DHSMV Enrollment	Enroll EFTS file = TSA TWIC EFTS file
DHSMV DB	DHSMV parses and then stores and forwards to FDLE
FDLE Background Check ↔ **FBI ? Threat list check**	
Port Adjudication Officer	Port sends Notification transaction
DHSMV DB	DHSMV processes Notification Transaction
Credential	DHSMV issues Credential & sends to Port
Port	Port issues Credential
Port Enters Permissions	Port updates Access Control system

ISSUES

1. Enrollment process and SOP needs to be finalized. Col. Billy Dickson is working on this as we speak

2. Develop Print Capability in Tallahassee or agreement for Corbin, Ky

3. Finalize fees for new and replacement cards

4. Tour ports for analysis and recommendations

5. Develop plan

Strategy

1. Start Prototype in September at Pensacola

2. Careful, controlled roll-out based on renewal

3. Prototype in Pensacola, Panama City and Fernandina

4. Build Gantt with all stakeholders for rollout

5. Use Ports Council committee for distribution of readers at ports

6. Prepare file structure for pass off to TSA once they finalize rules

Timing

September 2005:

1. Finalize TSA issues

2. Start Prototype at Pensacola

3. Finalize Reader Test

4. Receive hand held readers (158 on site)

5. Finalize Fees and replacements

6. Tour ports for analysis and recommendations

7. Develop Implementation Plan with Stakeholders

October 2005:

1. Start Panama City in early October

2. Start Fernandina 2 weeks after Panama City

November 2005 to January 2006

1. Finalize implementation at all ports

FEE Structure
FUPAC Only

FDLE	$47 – Background Check ($23.00 to FDLE and @24.00 to FBI)
HSMV	$28 – Recurring Expense
Port	$10 – Enrollment Person
Card	$15 – Cost to produce a Biometric Credential
Total	$100.00 for a 4 year card

Note: There will be a $6 FDLE fee replacing the annual name based criminal background check – Instead, FDLE will notify seaport adjudication officers when a credential holder is arrested or convicted of a disqualifying criminal offense.

QUESTIONS?